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22 August 1958

MEMORANDUM FOR: Assistant to DD/I (Planning)

SUBJECT: Investigation of Communications Failure
During Alert 1958

REFERENCE: EIC-D-311, 23 July 1958 (copy attached)

25X1A2g

1. Tab E of the referenced EIC-D-311 outlines in brief form a communications exercise undertaken at [redacted] by the EIC Executive Secretary. In the opinion of the Executive Secretary, the results of this test exercise reveal a serious weakness in this organization's ability to communicate with other relocation sites under an emergency situation. Moreover, the results indicate that this problem probably obtains in other departments and agencies of the US Government.

2. In order to provide as complete and accurate a picture of the communications problems incurred the actual messages involved are reproduced on the following pages. My explanatory comments are enclosed in each case in brackets [ ]. and are not a part of the message texts. Recommendations follow the message texts.

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[The CIA Cable Secretariat was given the following for transmission. Two documents were given to the Cable Secretariat; the first, an addressee list was as follows:]

State -- Chief, Division of Functional Intelligence, Intelligence Research and Analysis

Army -- Chief, Technical Division, Assistant Chief of Staff for Intelligence

Navy -- Op-922F1, Office of the Chief of Naval Operations

Air Force -- Assistant Chief of Staff, Intelligence, USAF, 3X2

Joint Chiefs of Staff -- Joint Intelligence Group

Agriculture -- Administrator, Foreign Agriculture Services

Office of Defense Mobilization -- Assistant Director for Policies Security Affairs

Office of the Secretary of Defense -- Deputy Chief, Office of Special Projects, Office of the Assistant Secretary of Defense for International Security Affairs

Interior -- International Activities Assistant, Technical Review Staff, Office of the Secretary

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[The second, the body of the unit, was as follows:]

25X1A9a

FM: CIA, EIC SECRETARIAT, [redacted]

ACTION: ALL ADDRESSEES

INFO: CHAIRMEN, JAEIC, GAEIC, AND SEIC

GR73

25X1A2g

ET

EXERCISE [redacted] IN REPLY CITE EIC/S APPROL. EIC REQUESTS

SHORT TERM EVALUATION REMAINING ECONOMIC POTENTIAL COUNTRIES

B, Y, AND Z. ASSESSMENT TO INCLUDE ESTIMATE PHYSICAL DAMAGE

SUFFERED BY INDUSTRIAL SECTOR AND TRANSPORT NET AS RESULT

OF BOMBING AS WELL AS ESTIMATE OF FOOD, CLOTHING AND

HEALTH REQUIREMENTS REQUIRED FOR SURVIVAL CIVILIAN

POPULACE. EIC MEETING CALLED FOR 24 JULY TO DRAFT

ESTIMATE. PLEASE REPLY THIS MESSAGE CONFIRMING ATTENDANCE,

NAME OF YOUR REPRESENTATIVE, AND EVALUATION OF [illegible]

ASSETS AVAILABLE TO CONTRIBUTE TO ESTIMATE. EXERCISE

OPAL 88.

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[The confirmation copy of the outgoing message as received from the CIA Cable Secretariat was as follows:]

ESX ANJ DG IIIHSZ SECRET AND ROUTINE

TO: STATE, ARMY NAVY AIR FORCE JCS AGRICULTURE INTERIOR ODDM OSD

FM: CIA, EIC SECRETARIAT 25X1A9a [redacted]

ACTION: ALL ADDRESSEES

INFO: CHAIRMEN, JAEC, GMC, AND SEC

GR73

BT 25X1A2g

EXERCISE [redacted] IN REPLY CITE EIC/S A@@@. EIC REQUESTS SHORT TERM EVALUATION REMAINING ECONOMIC POTENTIAL COUNTRIES X, Y, AND Z. ASSESSMENT TO INCLUDE ESTIMATE PHYSICAL DAMAGE SUFFERED BY INDUSTRIAL SECTOR AND TRANSPORT NET AS RESULT OF BOMBING AS WELL AS ESTIMATE OF FOOD, CLOTHING AND HEALTH REQUIREMENTS REQUIRED FOR SURVIVAL CIVILIAN POPULACE. EIC MEETING CALLED FOR 24 JULY TO DRAFT ESTIMATE. PLEASE REPLY THIS MESSAGE CONFIRMING ATTENDANCE NAME OF YOUR REPRESENTATIVE AND EVALUATION OF INTELLIGENCE ASSETS AVAILABLE TO CONTRIBUTE TO ESTIMATE. EXERCISE OPAL 58

BT

25/1324Z

[Note the addressee designators between the short version designator and the confirmation copy and the standard version given the CIA

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25X1A2g

State received the following message:

[redacted]

25X1A2g

EXERCISE [redacted] SECRET TO STATE: CHIEF, DIVISION OF FUNCTIONAL INTELLIGENCE, INTELLIGENCE RESEARCH AND ANALYSIS ARMY; CHIEF TECHNICAL DIV, ASST CHIEF OF STAFF FOR INTELL NAVY; OFFICE OF THE CHIEF OF NAVAL OPERATIONS AIR FORCE; ASSISTANT CHIEF OF STAFF, INTEL, USAF, USAF, 3X2 JOINT CHIEFS OF STAFF JOINT INTELLIGENCE GROUP AGRICULTURE; ADMINISTRATORS, FOREIGN AGRICULTURE SERVICES OFFICE OF DEFENSE MOBIL; ASST DIR FOR NATIONAL SECURITY AFFAIRS, OFFICE OF THE SECRETARY OF DEFENSE DEPUTY CHIEF, OFFICE OF SPECIAL PROJECTS, OFFICE OF THE ASSISTANT SECRETARY OF DEFENSE FOR INTERNATIONAL SECURITY AFFAIRS INTERIOR; INTERNATIONAL ACTIVITIES ASSISTANT, TECHNICAL REVIEW STAFF, OFFICE OF THE SEC. IN REPLY CITE ETC. E.O. SPACE ADDOL. NSC NSC REQUEST SHORT TERM EVALUATION REMAINING ECONOMIC POTENTIAL COUNTRIES X, Y, AND Z. ASSESSMENT TO INCLUDE ESTIMATE PHYSICAL DAMAGE SUFFERED BY INDUSTRIAL SECTOR AND TRANSPORT NET AS RESULT OF BOMBING AS WELL AS ESTIMATE OF FOOD, CLOTHING AND HEALTH REQUIREMENTS FOR SURVIVAL CIVILIAN POPULATION. NSC MEETING CALLED FOR JULY TO DRAFT REPRESENTATIVE AND EVALUATION OF RESOURCES AVAILABLE TO CONTAINED TO ESTIMATE SERVICES OF THE.

SECRET

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[illegible] attempted reply to the message as fol. [illegible]

67

July 18, 1952
2:20 EST

25X1A9a

CIA FOR [redacted]

Ref your A1803SZ

EXERCISE [redacted] 25X1A2g

I. Remaining economic potential in following countries is:

R - Blast damage and fallout have destroyed or damaged virtually all industrial plant. Transport net and ports severely damaged. Most urban population killed or displaced. Food stocks largely destroyed.

Y - No bomb damage or fallout. 100 percent pre-D Day economic potential remaining.

Z - 75 percent industrial plant destroyed. Major ports and both coastal railroads incapacitated. Power shortage acute. 40 percent of population casualties.

II. Estimate of Survival Rate Requirements: [redacted]

R. Wheat and flour - requisite to L+90

Fats and oils (soybeans) 1,000 m.t. between D+30 and D+90

Sugar [illegible] m.t. between D+30 and D+90

Dried Milk 5,000 m.t. between D+30 and D+90

Y - Wheat and flour - requisite

Fats and oils - requisite

Dried Milk - requisite

Z - Flour [illegible] m.t. D+15-90
D+30-90

Fats and oils (soybeans) 1,000 m.t. D+30-90
D+15-30

Dried Milk [illegible] m.t. D+30-90

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Approved For Release 20[redacted] : CIA-RDP61-00391R000100380001-8

25X1A9a

25X1A2g [redacted]

EXERCISE [redacted]

[redacted] Government of T has been queried on availabilities/arrival [redacted] for possible use in R and F. Our embassies in R and F are being queried on requirements for antibiotics, clothing, and shelter. Replies are expected from all posts prior to 24 July meeting.

25X1A2g

EXERCISE [redacted]

25X1A9a [redacted]

State's Comments with respect to this reply are as follows:

"It appears that our reply to your message reached our Code Room about 2:15 p.m. EST on July 18; that the message was transferred to the relay point, which reported they could not contact your communications and that it later developed that your Relocation Center had ceased receiving all communications as of 2:00 p.m., EST on July 18." 7

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[Army, Navy, and Air Force have no record of sight of the first message.]

[ICS received the message in the following form; they made no attempt to reply.]

1803052 July 1956

25X1A9a

FROM: CIA EIC SECRETARIAT. [redacted]

TO: STATE:

CHIEF, DIVISION OF FUNCTIONAL INTELLIGENCE, INTELLIGENCE RESEARCH AND ANALYSIS ARMY;

CHIEF, TECHNICAL DIV., ASST CHIEF OF STAFF FOR INTELL N[illegible];

OP-922F1, OFFICE OF THE CHIEF OF NAVAL OPERATIONS AIR FORCE;

ASSISTANT CHIEF OF STAFF, INTELL, USAF, JCS JOINT CHIEFS OF STAFF; JOINT INTELLIGENCE GROUP AGRICULTURE;

ADMINISTRATOR, FOREIGN AGRICULTURE SERVICES OFFICE OF THE SECRETARY OF DEFENSE; DEPTY CHIEF, OFFICE OF SPECIAL PROJECTS, OFFICE OF THE ASSISTANT SECRETARY OF DEFENSE FOR INTERNATIONAL SECURITY AFFAIRS INTERIOR;

INTERNATIONAL ACTIVITIES ASSISTANT, TECHNICAL REVIEW STAFF, OFFICE OF THE SEC[illegible]

CITE: EIC/S A001

25X1A2g

EXERCISE [redacted]

EIC REQUESTS SHORT TERM EVALUATION DEMANDING EC[illegible] POTENTIAL COUNTRIES X, Y, AND Z. ASSESSMENT AY INCLUDE ESTIMATE PHYSICAL DAMAGE SUFFERED BY INDUSTRIAL SECTOR AND TRANSPORT NET AS RESULT OF BOMBING AS WELL AS ESTIMATE OF FOOD, CLOTHING AND HEALTH REQUIREMENTS REQUIRED FOR [illegible] CIVILIAN POPULACE X EIC MEETING CALLED FOR 24 JULY TO DE[illegible] REPRESENTATIVE, AND EVALUATION OF INTELL ASSETS AVAILABLE TO CONTRIBUTE TO ESTIMATE X

[illegible]CE [redacted] 25X1A2g

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[illegible] received the following message; they are made the attempt to answer it.

[illegible] JUL 1958

FROM: CENTRAL INTELLIGENCE AGENCY

TO: STATE, CHIEF, DIVISION OF FUNCTIONAL INTELLIGENCE
INTELLIGENCE RESEARCH AND ANALYSES
ARMY: CHIEF, TECHNICAL DIV.
ASST CHIEF OF STAFF FOR INTELL
NAVY: OP-922F1
OFFICE OF THE CHIEF OF NAVAL OPERATIONS
AIR FORCE: ASSISTANT CHIEF OF STAFF INTELL USAF,
USAF, IN2
JOINT CHIEFS OF STAFF:
JOINT INTELLIGENCE GROUP AGRICULTURE: ADMINISTRATOR,
FOREIGN AGRICULTURE SERVICE; OFFICE OF DEFENSE MOBIL;
ASST DIR FOR NATIONAL SECURITY AFFAIRS,
OFFICE OF THE SECRETARY OF DEFENSE: DEPUTY CHIEF,
OFFICE OF SPECIAL PROJECTS
OFFICE OF THE ASSISTANT SECRETARY OF DEFENSE
INTERNATIONAL SECURITY AFFAIRS INTERIOR: INTERNATIONAL
ACTIVITIES ASSISTANT, TECHNICAL REVIEW STAFF
OFFICE OF THE SEC

CITE: FIG/S AGCY

25X1A2g

EXCERCISE [redacted]

REQ REQUESTS REPLY THIS EVALUATION REMAINING ECO FOR
POTENTIAL COUNTRIES E. T. [illegible] ASSISTANCE TO INCLUDE
ULTIMATE PHYSICAL DAMAGE [illegible] INDUSTRIAL SECTOR

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AND TRANSPORT NET AS RESULT OF BOMBING AS WELL AS ESTIMATE OF FOOD, CLOTHING AND FUEL REQUIREMENTS REQUIRED FOR SURVIVAL CIVILIAN POPULACE. [redacted] MEETING CALLED FOR 24 JULY TO DRAFT REPRESENTATIVE, AND EVALUATION OF DETAIL AS TO AVAILABLE TO CONTRIBUTE TO ESTIMATE.

EXECUTIVE [redacted]

25X1A2g

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Interior received the following message; no reply was drafted.

MSG NO 1 ROUTINE JULY [illegible]

TO STATE, CHIEF, DIVISION OF FUNCTIONAL INTELLIGENCE
INTELLIGENCE RESEARCH AND ANALYSIS ARMY; CHIEF, TE[illegible]
CMA ASST CHIEF OF STAFF FOR INTELL NAVY; OP-922F1 OFFICE
THE CHIEF OF NAVAL OPERATIONS AIR FORCE; ASSISTANT CHIEF
STAFF CMA INTELL, GHSAF (USAF, 3X2 JOINT CHIEFS OF STAFF
JOINT INTELLIGENCE GROUP AGRICULTURE; ADMINISTRATOR,
FOREIGN AGRICULTURE SERVICES OFFICE OF DEFENSE MOBILIZA
DIR FOR NATIONAL SECURITY AFFAIRS, OFFICE OF THE SECRETA
DEFENSE; DEPUTY CHIEF, OFFICE OF SPECIAL PROJECTS,
THE ASSISTANT SECRETARY OF DEFENSE FOR INTERNATIO
AFFAIRS INTERIOR, INTERNATIONAL ACTIVITIES ASSISTANT,
TECHNICAL REVIEW STAFF, OFFICE OF THE SEC

CITE EIC S A[illegible]

X NSC X DISC REQUESTS SHORT TERM EVALUATION REGIONAL
ECONOMIC POTENTIAL COUNTRIES R, Y, AND Z. ASSESSMENT
INCLUDE ESTIMATE PHYSICAL DAMAGE SUFFERED BY INDUSTRIAL
SECTOR AND TRANSPORTNET AS RESULT OF BOMBING AS WELL AS
ESTIMATE OF FOOD, CLOTHING AND HEALTH REQUIREMENTS
FOR SURVIVAL CIVILIAN POPULATION. EIC MEETING CA
FOR 24 JULY TO DRAFT REPRESENTATIVE AND EVALUATION
INTELL ASSESTS AVAILABLE TO CONTRIBUTE TO ESTIMATE
EXERCISE [redacted] 25X1A2g

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/Agriculture received the following message; they did reply but the reply was never received at the CIA site. The lack of EXERCISE OPAL 58 identification caused them considerable concern./

PRECEDENCE: ROUTINE

FROM: CENTRAL INTELLIGENCE AGENCY

TO: GROUP AGRICULTURE ADMINISTRATORS, FOREIGN AGRICULTURE SERVICES

IN REPLY CITE EIC. EIC/S A0001 NSC. NSC REQUESTS SHORT TERM EVALUATON REMAINING ECONOMIC POTENTIAL COUNTRIES X, Y, AND Z. ASSESSMENT TO INCLUDE ESTIMATE PHYSICAL DAMAGE SUFFERED BY INDUSTRIAL SECTOR AND TRANSPORT NET AS RESULT OF BOMBING AS WELL AS ESTIMATE OF FOOD, CLOTHING AND HEALTH REQUIREMENTS REQUIRED FOR SURVIVAL CIVILIAN POPULACE. EIC. EETING CALLED FOR 24 JULY TO DRAFT REPRESENTATIVE, AND EVALUATION OF INTELL ASSETS AVAILABLE TO CONTRIBUTE TO ESTIMATE.

FROM: CENTRAL INTELLIGENCE AGENCY

TO AGRICULTURE

25X1A2g

EXERCISE [redacted] SERVICE

REF UUFFYV. UUFFIV 03/[illegible] FROM LINE SHOULD READ EIC.

25X1A9a

EIC SECRETARIAT, [redacted]

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[ODM received the following message, no reply was sent.]

EEC SEC ACTION: RES MGT (A)

SECRET
ROUTINE

180305Z JULY 58

FROM CIA, EEC SECRETARIAT, [redacted] 25X1A9a

TO: STATE
CHIEF, DIVISION OF FUNCTIONAL INTELLIGENCE, INTELLIGENCE RESEARCH AND ANALYSIS ARMY
CHIEF, TECHNICAL DIV, ASST CHIEF OF STAFF FOR INTELLIGENCE NAVY
OSCAR OP-92E FOXTROT 4, OFFICE OF THE CHIEF OF NAVAL OPERATIONS AIR FORCE
ASSISTANT CHIEF OF STAFF, INTELL, CUSAF.
USAF, 3 X 2 JOINT CHIEFS OF STAFF
JOINT INTELLIGENCE GROUP AGRICULTURE
ADMINISTRATOR, FOREIGN AGRI, CULTURE SERVICES OFFICE OF DEFENSE MOBIL.
ASST DIR FOR NATIONAL SECURITY AFFAIRS, OFFICE OF THE SECRETARY OF DEFENSE
DEPUTY CHIEF, OFFICE OF SPECIAL PROJECTS, OFFICE OF THE ASSISTANT SECRETARY OF DEFENSE FOR INTERNATIONAL SECURITY AFFAIRS INTERIOR
INTERNATIONAL ACTIVITIES ASSISTANT, TECHNICAL REVIEW STAFF, OFFICE OF THE SEC

25X1A2g

EXERCISE [redacted] IN REPLY CITE EEC. EEC / S A 0001. NSC. NSC REQUESTS SHORT TERM EVALUATION REMXOXMOX ECONOMIC POTENTIAL COUNTRIES R, Y, AND Z. ASSESSMENT TX INCLUDE ESTIMATE PHYSICAL DAMAGE SUFFERED BY INDUSTRIAL SECTOR AND TRANSPORTNET AS RESULT OF BOMBING AS WELL AS ESTIMATE OF FOOD, CLOTHING AND HEALTH REQUIREMENTS REQUIRED FOR SURVIVAL CIVILIAN POPULACE, ETC. ETC MEETING CALLED FOR 24 JULY TO DRAF REPRESENTATIVE, AND EVALUATION OF INTELL ASSESTS AVAILABLE TO CONTRIBUTE TO ESTIMATE. EXERCISE [redacted] 25X1A2g

end

AC--PARAPHRASE NOT REQUIRED except prior to category B exception. Automatically remove all internal use only OTC notes in replies. No enclosures of EOTG to be sent.

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[As noted, no replies were received to the first EIG message sent out on 17 July. A second message asking only for confirmation of receipt of the first was sent out the morning of 18 July. A reproduction of the CIA Cable Secretariat confirmation copy of this message follows:]

ESX #4 DTG 181435Z ROUTINE 25X1A9a

FM: CIA, EIC SECRETARIAT, [redacted]
TO: STATE/CHIEF, DIVISION OF FUNCTIONAL INTELLIGENCE, INTELLIGENCE RESEARCH AND ANALYSIS
ARMY/CHIEF, TECHNICAL DIVISION, ASSISTANT CHIEF OF STAFF FOR INTELLIGENCE,
NAVY/OP-922F1, OFFICE OF THE CHIEF OF NAVAL OPERATIONS,
AIR FORCE/ASSISTANT CHIEF OF STAFF, INTELLIGENCE, USAF, 3X2
JOINT CHIEFS OF STAFF/JOINT INTELLIGENCE GROUP,
AGRICULTURE/ADMINISTRATOR, FOREIGN AGRICULTURE SERVICES,
OFFICE OF DEFENSE MOBILIZATION/ASSISTANT DIRECTOR FOR NATIONAL SECURITY AFFAIRS,
OFFICE OF THE SECRETARY OF DEFENSE/DEPUTY CHIEF, OFFICE OF SPECIAL PROJECTS, OFFICE OF THE ASSISTANT SECRETARY OF DEFENSE FOR INTERNATIONAL SECURITY AFFAIRS,
INTERIOR/INTERNATIONAL ACTIVITIES ASSISTANT, TECHNICAL REVIEW STAFF, OFFICE OF THE SECRETARY.

BT 25X1A2g
EXERCISE [redacted] SECRET.

NO REPLY RECEIVED TO MY EIC/S A0001 REQUEST CONFIRMATION OF RECEIPT OF MESSAGE NO LATER THAN 1300, 8 JULY. EXERCISE [redacted] 25X1A2g

IOT: 18/1443Z
TOR 8/1445Z

[No addressee agency has any record of receipt of this message.]

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1. As can be noted the communications exercise was thoroughly fouled up. It would seem proper that the CIA Office of Communications be asked to look into the matter and attempt to find answers to the following, and related, questions:

a) Why is the [illegible] copy of the first message different from

1) The message sent or given to the Cable Secretariat

2) The text as received by the other agencies?

b) Why the repeated words, with minor differences, in each message as it was received?

c) Why are Navy, Army and Air Force unable to confirm receipt of the messages?

d) Why was the CIA site unable to receive the State reply after 1500 EST?

e) Why was the Agriculture reply never received?

f) Why does no [illegible] record of the message [illegible]

g) What [illegible] steps need to be taken to correct the [illegible]

4. An Ad Hoc Working Group on War Planning has been established by the EEC. It is addressing itself primarily to the Mission and Functions of the EEC in a wartime situation. In its additional considerations it is concerned with the 1959 Alert Plans and the [illegible] operations problem related thereto. It has already expressed a willing[illegible] to conduct a test problem prior to the next Alert if such a procedure is desirable.

25X1A9a

[redacted]

[illegible] Secretary, EEC

Distribution:

[illegible]

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